ARIZONA HOUSE OF REPRESENTATIVES Fifty-fifth Legislature - Second Regular Session

HOUSE AD HOC COMMITTEE ON MISSING AND MURDERED INDIGENOUS PEOPLES

Report of Interim Meeting Friday, October 28, 2022 -- 11:00 A.M.

Members Absent

Ms. Antone

Lt. Hechavarria

MINUTES RECEIVED CHIEF CLERK'S OFFICE

10-31-22

Convened 11:11 A.M. Adjourned 1:10 P.M.

Members Present

Representative Jermaine, Chairman

Representative Daniel Hernandez, Vice-Chairman

Ms. Begay-Kroupa

Mr. Etnire

Senator Hatathlie

Ms. Ignacio

Ms. Nez-Manuel

Ms. Russell

Mr. Urbina

Agenda

Original Agenda – Attachment 1

Request to Speak

Report – Attachment 2

Committee Attendance

Report – Attachment 3

Presentations

Name	<u>Organization</u>	Attachments (Handouts)
Alfred Urbina,	Office of the Attorney General, Pascua	4
Attorney General	Yaqui Tribe	
Christopher Sharp,	Research on Violent Victimization	5
Associate Director	Lab, ASU	

Angela Hall, Committee Secretary

October 31, 2022

(Original attachments on file in the Office of the Chief Clerk; video archives available at http://www.azleg.gov)

Interim agendas can be obtained via the Internet at http://www.azleg.gov/Interim-Committees

ARIZONA HOUSE OF REPRESENTATIVES

INTERIM MEETING NOTICE OPEN TO THE PUBLIC

HOUSE AD HOC COMMITTEE ON MISSING AND MURDERED INDIGENOUS PEOPLES

Date:

Friday, October 28, 2022

Time:

11:00 A.M.

Place:

Albert V. Garcia Police Auditorium

7777 South Camino Huivism, Tucson, AZ 85757

AGENDA

- Call to Order 1.
- Traditional Blessing 2.
- **Opening Song** 3.
- Welcome and Purpose 4.
- Committee Member Introductions 5.
- Presentations: 6.
 - VAWA 2022 and Castro-Huerta Update
 - Alfred Urbina, Attorney General, Pascua Yaqui Tribe
 - ASU Research on Violent Victimization Lab (ROVV) Update
 - Dr. Kate Fox and ROVV Team
- Public Testimony/Comments 7.
- Closing 8.
- 9. Adjourn

Members:

Representative Jennifer Jermaine, Chair

Representative Jasmine Blackwater Nygren, Vice Chair

Senator Theresa Hatathlie-Delmar

Monica Antone

Jolyana Begay-Kroupa

Paul Etnire

10/19/2022 JΥ

Christopher Hechavarriah April Ignacio Debbie Nez-Manuel Kim Russell Alfred Urbina

Convened Millam Adjourned 1:10pm

*The committee may go into an executive session to receive testimony or documents pursuant to House and Senate Rules.

PLEASE COMPLETE THIS FORM FOR THE PUBLIC RECORD



HOUSE OF REPRESENTATIVES

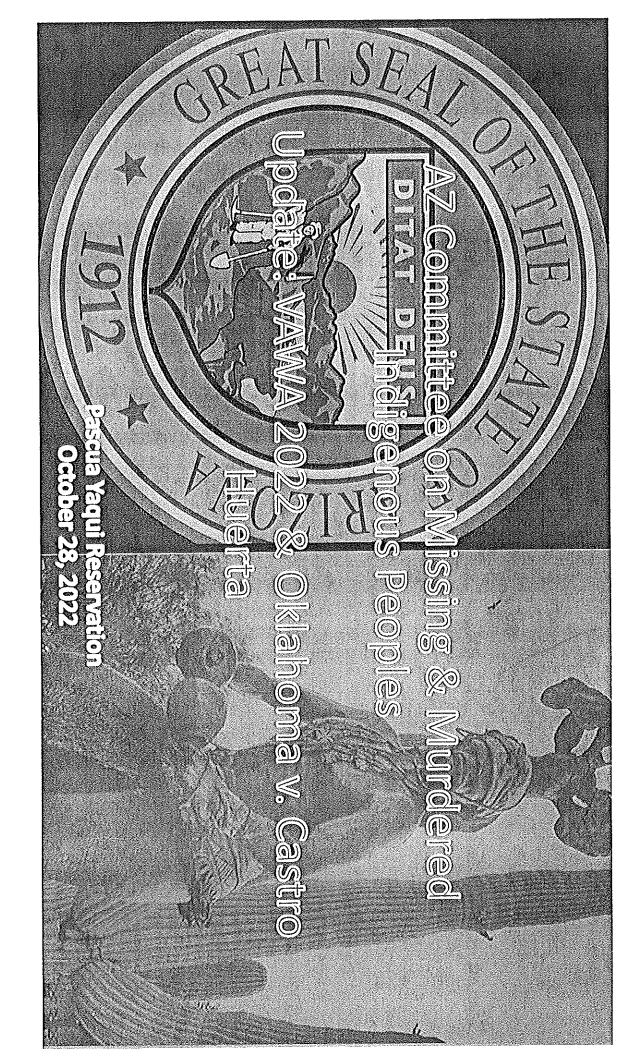
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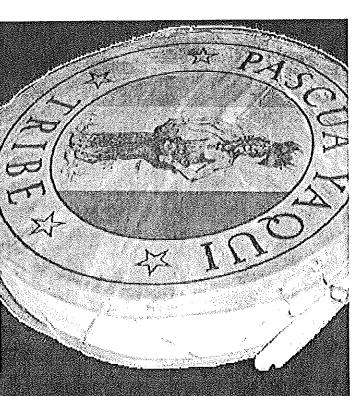
Committee on M M L U	Bill Number
Date 10 28 22	☐ Support ☐ Oppose ☐ Neutral
Name Lynelle Blackwater	Need to Speak? Yes O No
Representing Individual family much	Are you a registered lobbyist? M
Complete Address RRI BOX 84K C	'odlidge AZ 85128.
E-mail Address bllwegmail.com	Phone Number 450 258 450
Comments:	
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ARIZONA STATE LEGISLATURE Fifty-fifth Legislature - Second Regular Session COMMITTEE ATTENDANCE RECORD

AD HOC COMMITTEE ON MISSING AND MURDERED INDICENOUS PROPERS

COMMITTEE ON		INDIGENOUS PEOPLES					
CHAIRMAN: Jennifer Jermain				Daniel Hernandez for Jasmine Blackwater- Nygren			
	DATE	10/28/22	/22	/22	/22	/22	
	CONVENED		m	m	m	m	
_	RECESSED						
_	RECONVENED						
_	ADJOURNED	1:10pm					
MEMBERS:				******		***····	
Ms. Antone, A							
Ms. Begay-Kroupa, A		V					
Mr. Etnire, P		V		1			
Mr. Hechavarriah, C							
Ms Ignacio, A		1				***************************************	
Ms Nez-Manuel, D		~					
Ms. Russel, K		V					
Ms Urbina, A		~					
Ms. Hatathlie-Delmar, T							
Blackwater-Nygren J , Hernandez, D Vice-Chairman		V					
Jermaine, J, Chairman		L					
	√ Presen	1	Absent	exc	Excused		





PASCUA YAQUI IRIBE

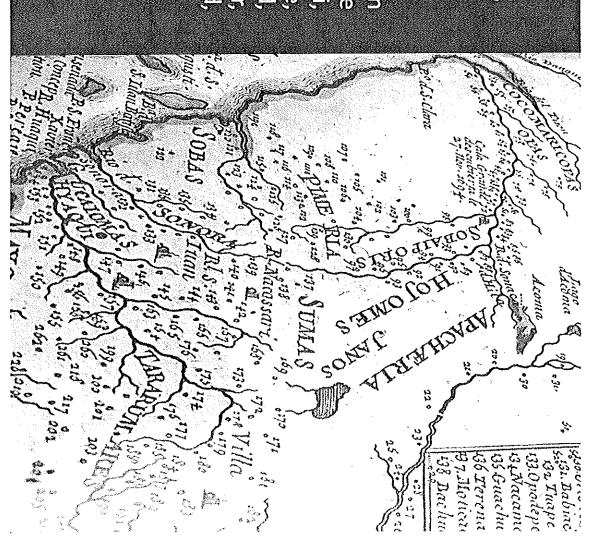
- Two square mile reservation, 5-6,000 residents.
- 7 miles from City of Tucson, AZ
- 22,000+ enrolled tribal members
- 7 offereervalion Yaqui communities
- 11,973 members over 18 you
- U.S. Census appx. 500 non-tribal members reside on reservation

Pascua Yaqui Tribe

877 non-Indian government and casino employees (32% of all employees)

HISTORICAL IMPACT OF WAR, VIOLENCE, AND DISEASE

Since 1533, The arrival of European colonizers brought war, violence, and the spread of deadly diseases to the Yaqui, including smallpox, bubonic plague, chickenpox, cholera, the common cold, influenza, malaria, measles, scarlet fever, sexually transmitted diseases, typhoid, typhus, and tuberculosis.



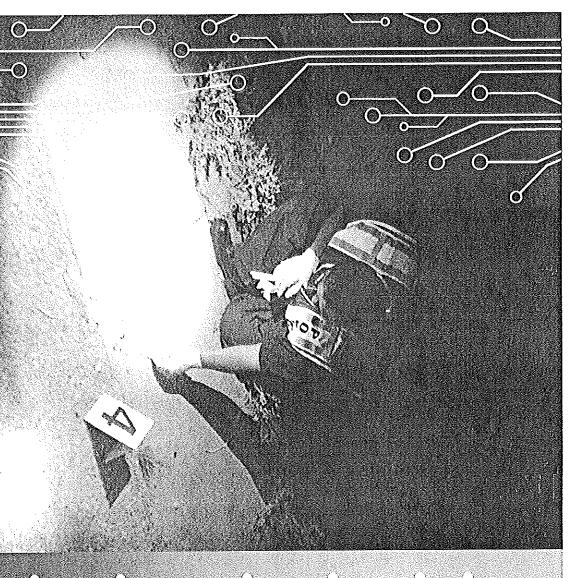
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- Serious Irines Goine Uniquinishee
- without providing Attorneys to

 Defendents (Civil Rights)
- "Non-Indians Defendants going unpunished
- No Justice for victims and families

GOALS OF VAWA 2013

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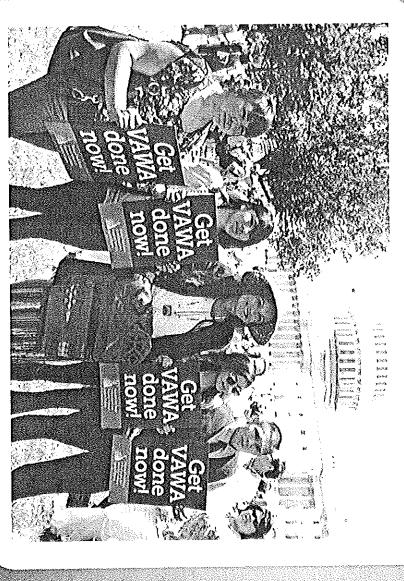
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exercise their sovereign
power to investigate,
prosecute convict and
sericence certain nonIndians who assault Indian
spouses or dating partners
or violate a protection
order in Indian country.

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INDIAN COUNTRY JUSTICE ROADMAP & TOOLS



Oliphant v. Suquamish

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Adam Walsh
Child
Protection and
Safety Act

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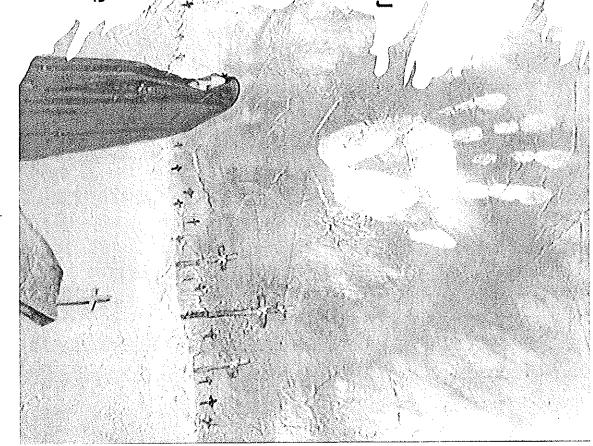
O / *Technology: NCIC access, regional radio system, and digital video court recording

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 $1 + \frac{1}{2} +$ (local hospitals used) Tribal clinic

PASCEA MAQUINON-INDIAN

- On July 2, 2014, The Pascua Yaqui Tribe convicted a VAWA 2013 CASES
- non-Indian in tribal court. First time since the 1978 U.S. Supreme Court decision Oliphant v. Suquamish,
- The Pascua Yaqui Tribe began exercising VAWA SDVC
- on February 20, 2014 (Pilot Tribe).
- the Tribe has conducted 108 investigations of DV perpetrated by non-Indians. There have been 80 cases charged in the Pascua Yaqui Tribal Court
- The Tribe has successfully convicted 38 VAWA cases
- 28 cases were dismissed and 15 were declined.
- There are currently, open cases on warrant status.
- The Tribe has conducted three jury trials
- first Tribe to secure a jury trial conviction of a non-Indian in Tribal Court since the *Oliphant* decision. On May 9, 2017, The Pascua Yaqui Tribe became the





COLVCION



Frank Jaimez (Non-Indian Defendant) (Lineal

Descendant)

0216 VAYWA Convigion (sirengling vicilm) (on

(a) (b) (c) (c) (d) (d) (d) (d)

Jury Compositions 3 Tribol Members, 3 Non-

•Sentenced June \overline{Z}_2 2017.

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108 investigations were conducted: 64 defendants (57 male, 7 female)

The majority of VAWA defendants were Hispanic. Of the 64 defendants, at least 27 have committed a second offense since VAWA 2013 implementation. One defendant has 5 arrests, and one has nine VAWA arrests.

These cases have included violent injuries such as hair dragging, strangulation, bruising closed fist strikes to the face, and throwing fire.

The most noteworthy issue was the inability to charge child victims involved in SDVCJ cases.

There were more than 32 children present during the acts of domestic violence. Some were witnesses to domestic violence and victims themselves.

Multiple child dependency cases have arisen as a result of VAWA SDVCJ investigations.



Pascua Yaqui get new authority US easir to prosecute some non-Indians entry ru

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VAWA 2022 (H.R. 2471)

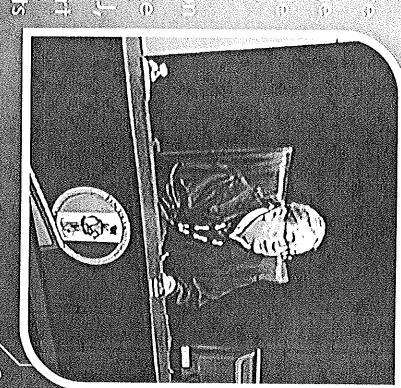
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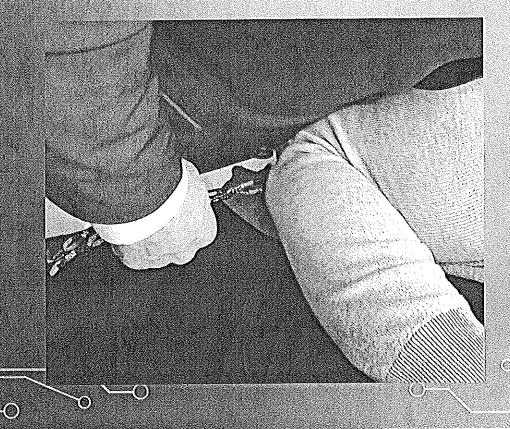


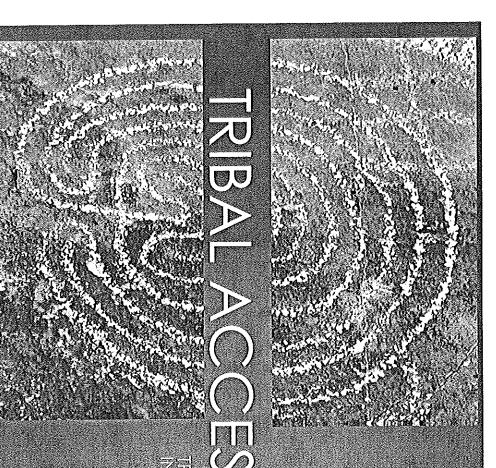
VANA 2022 (H.R. 2471)

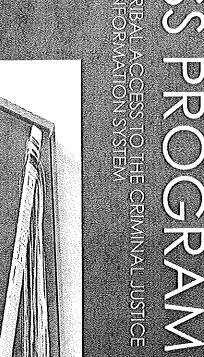
- Sec. 802. Tribal Access Program (TAP)
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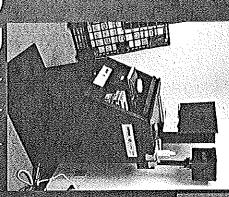
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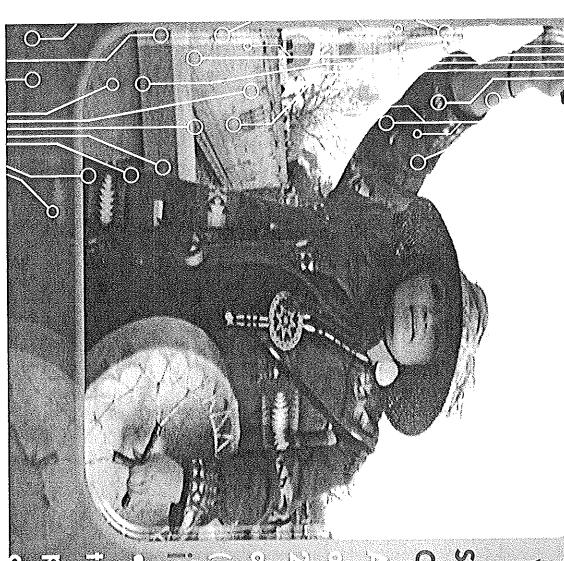
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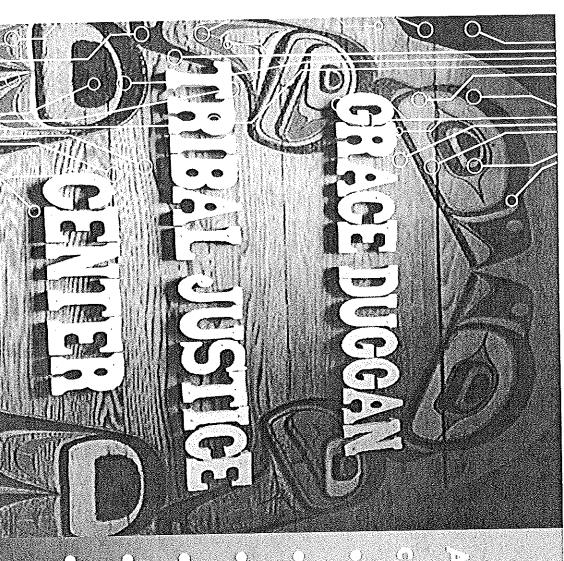


VAWA 2022 (H.R. 2471)

Sec. 804. Tribal Jurisdiction Over Covered Crimes

America 25 BSC 1304, which was originally energied as part of VAWA 2013. Replaces the term "special domestic violence criminal jurisdiction (SDVCJ)" with "special jurisdiction (STC)" throughout the law.

Introduces the term "-vered crimes" to describe the conduct that can be prosecuted under tribal law in tribal



CHANGES TO WHAT CAN BE CHARGED IN TRIBAL COURT

Obstruction of justices and

Assoults against Justice

Personnel.

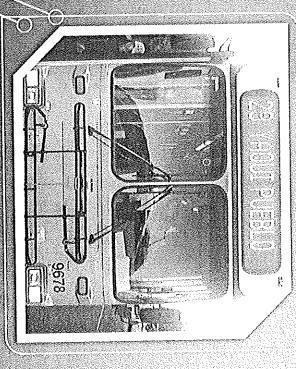
CHANGES TO WHAT CAN BE CHARGED IN TRIBAL COURT

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CHANGES TO WHAT CAN BE CHARGED IN TRIBAL COURT (CONT.)

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© CHANGES TO WHO CAN BE CHARGED IN TRIBAL COURT

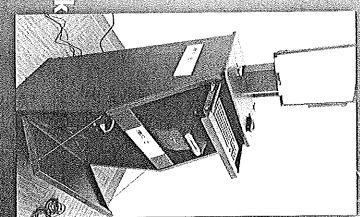
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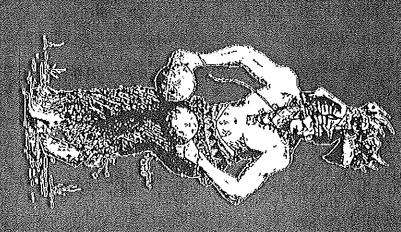
ndion resident (other referred to as the "suitident ites"

Alarify that tribes in Maine are able to implement the law



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- TLOA 2010— regigins ensoneed centeralis authority over centein incitan
- $/^{\circ}$ years peroiffense, for a haid of $^{\circ}$ years, and /or a $^{\circ}$ 15.000 fine Pholid — regoins enhorace sementone over cercin inchors and may semience non-indians prosession for STCI is incorrection if convicto, for up is 3 0
- / Neither keeps the stolius quo con prosecute inclions who commit crimes in hoigibe's Indian country and semence within the basic ICRA limits of 1 year incorecration and/or \$5000 fine.



Amendments to the Pascua Yaqui Code

EFFECTIVE DATE: OCTOBER 1, 2022

TRIBAL COUR AMENDMENTS

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Resolution No. C07-219-22 (Ord. 50-22); 2022 TION LOOK ING ON COMMENT OF STREET OF STREET Low end Order Ac of 2010. ES AUTOMIZE IN THE MORRE AGONT WOLLD ACTIVE AGONTONING BILL OF Code is fully exercise and the enem species figer Chimpe Jurisdiction eice Enhences Seriencing Authority es Avihonized in the Thiog

Prosecutor's Ordinance). Amending Title 2, Part II, Chapter 2-17 of the Pasaua Yaqui Code permitted to the second -C07-226-22 resolution of the Peseue Yequi Tribe

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So Applicability

Mothing in this section—

 $(\!\lambda)$ areates or eliminates any Federal or State criminal jurisdiction over Indian country; or

B) affects the authority of the United States or any State government that has been delegated authority by the fited States to investigate and prosecute a adminal violation in Indian country.

POST VAWA COORDINATED JUSTICE SYSTEM

inisdiction exercised, and coordination with lead, state, and federa systems.

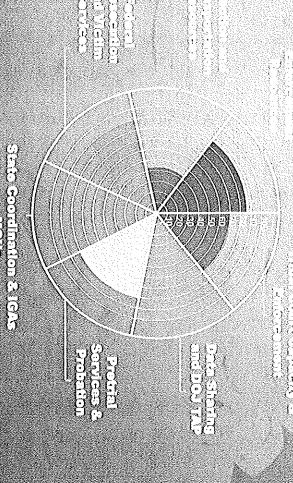
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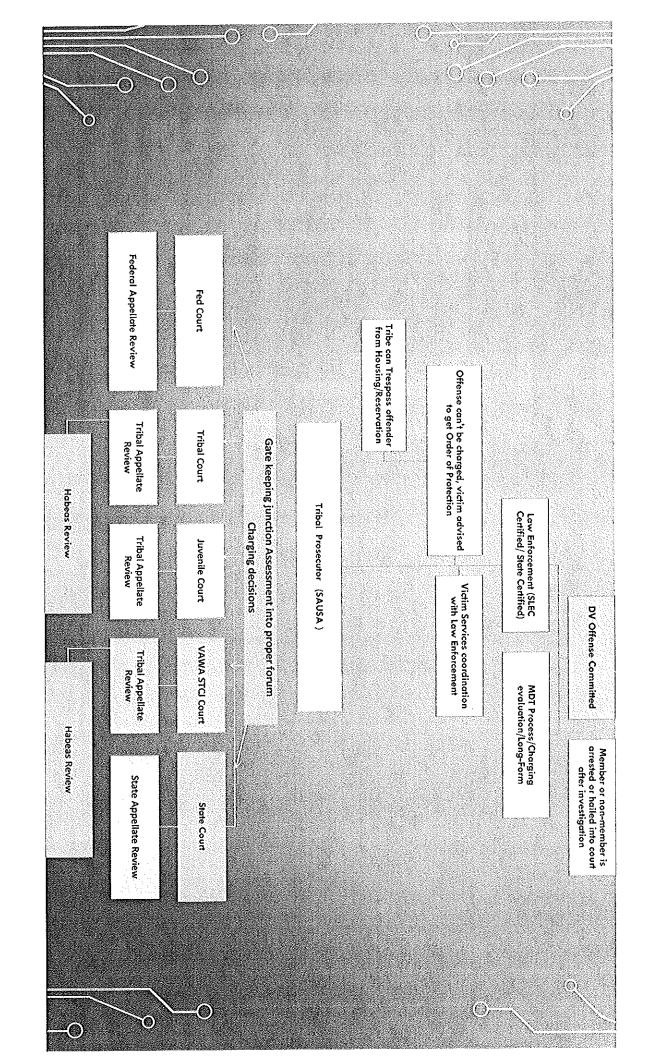
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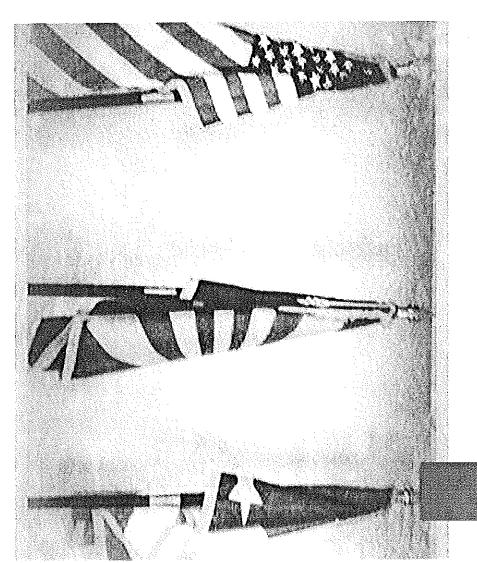
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PYT EXTRADITION CASE

In April 201 6, a non-Indian was convicted for acts of domestic violence assault against his Yaqui enrolled girlfriend. A tribal court warran was issued for his arrest for failing to comply with his conditions of his sentence. The Pascua Yaqui Office of the Prosecutor filed a demand for extradition with the county attorney's office under Arizona's extradition law. The extradition request contained our tribal court warrant based on VAWA authority. The state statute provides that if a tribe honors extradition to the state, the state will honor extraditions to the defendant who was in the Pima County jail on unrelated charges. In August 2016, the defendant was picked up by Pascua Yaqui law enforcement and brought back to Py Tribal Court.



OKLAHOMA V. CASTRO-HUERTA

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opined that a "State has jurisdiction over all of its territory, including Indian country." Unless states to prosecute non-Indians who commit crimes against Indians in Indian country. The country State jurisdiction is preempted, a State has jurisdiction over crimes committed in Indian Court noted that "Indian country is part of the State, not separate from the State" and On June 29, 2022, the U.S. Supreme Court decision in Oklahoma v Castro-Huerta authorized

interpretation of federal law, which applies throughout the United States." The decision was Importantly, the Court noted in footnote 9 of the opinion, "The Court's holding is an a 5-4 majority opinion drafted by Justice Kavanaugh; joined by Justices Alito, Thomas, Roberts, and Barrett.

OKLAHOMA V. CASTRO-HUERTA



prosecute non-Indians who commit crimes against Indians in Indian country. On June 29, 2022, the U.S. Supreme Court decision in Oklahoma v Castro-Huerta authorized states to

crimes committed by non-Indians against Indians in Indian country." "We conclude that the Federal Government and the State have concurrent jurisdiction to prosecute

is preempted, a State has jurisdiction over crimes committed in Indian country. that a "State has jurisdiction over all of its territory, including Indian country." Unless State jurisdiction The Court noted that "Indian country is part of the State, not separate from the State" and opined

drafted by Justice Kavanaugh; joined by Justices Alito, Thomas, Roberts, and Barrett. federal law, which applies throughout the United States." The decision was a 5-4 majority opinion Importantly, the Court noted in footnote 9 of the opinion, "The Court's holding is an interpretation of

OKLAHOMA V. CASTRO-HUERTA



states and has potentially negative impacts and implications. The ruling has disrupted tribal sovereignty and jurisdiction in criminal cases. The decision has created uncertainty across Indian Country, for both tribes and

For the first time in history, every state, along with the federal government, will have concurrent jurisdiction over Indian country.

non-Natives for all crimes committed on tribal lands. Unless Congress acts to preempt state jurisdiction, states can choose to prosecute

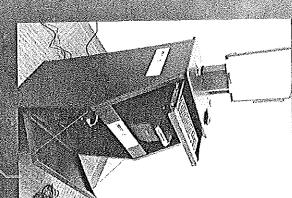
impact on tribal and federal jurisdiction. The case deals only with state jurisdiction. With regard to VAWA STCJ and SDVCJ, tribes believe that Castro-Huerta has NO

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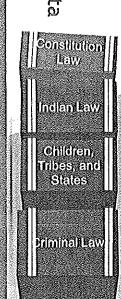
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- o vavva 2013 & 2022 implementations Experieded interior over Nor-Indian Offenders.
- o TLOX Implementations Sausa Progress & enhanced serieres. Public Defenders, Suec, Judges (Jurisdictional flexibility)
- SORNA Implementations Sex offerder naticigament programs
- ICAS MOUS Join Jurisdiction Court Agreements and multi-jurisdiction Tosk Forces.
- ি ইস্যাবেটোটোন, Waits of offenders, & Stole/প্রতিতী ততিহত্যাবলিত (তেতা্ড্রদেটাটিন)
- Code/Constitution Reform (jurisdiction exercise)
- Alternative programming: BIA Residivism Reduction, Pretrict Services & Risk Assessments
- Digital Case Mamic systems (dota analysis, reports, sharing intrinsic case dota



JUSTICE, VICTIM RIGHTS, & SAFETY



Pascua Yaqui Policy to address uncertainty created by Castro-Huerta



Special Beouty County Attorney Program

Pascua Yaqui's 1985
P.L. 280 Retrocession
precludes state
exercise of criminal
jurisdiction on the
Pascua Yaqui
Reservation. See also,
Arizona State
Constitution Art. 20,

"Indian Sovereignty Doctrine"

- Preemption of VAWA covered crimes (Plenary Authority) prosecuted by tribe.
 Infringement of Tribal self-
- Infringement of Tribal self-government,
 Federal, and tribal interests at stake outweigh the state interest and
- 4. Federal policy pronouncements of VAWA/TLOA/SORNA
- Sovereign Immunity

IGA: appoint tribal prosecutors to prosecute state offenses committed on PY;
Coordinate responsibilities of Tribe &

County government.

Goal: help address jurisdictional uncertainty, reduce crime, decrease violent crime, combat sexual & domestic violence against Tribal members, & combat MMIP

IGA-SPECIAL DEPUTY COUNTY ATTORNEY (SDCA) PROGRAM

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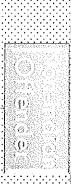
authorize the appointment of a tribal prosecutor as a [Special Deputy County Attorney] execution, and enforcement of state or tribal warrants, demands for extradition, and protection orders, and to WHEREAS the Participating Jurisdictions desire to enter into this IGA to coordinate the prompt processing,

appropriate of Arizona has jurisdiction, in Pima County [Consolidated] Justice Court or Pima County Superior Court, as Deputy County Attorney] shall, at the direction and under the supervision of the Pima County Attorney, prosecutor as a [Special Deputy County Attorney] in the Pima County Attorney's Office. This [Special facilitate the prosecution of certain criminal offenses that occur on the Tribe's reservation, for which the State The Participating Jurisdictions shall also work together in good faith to arrange for the appointment of a tribal

(0); (()); TRIBAL SPECIAL DEPUTY COUNTY ATTORNEY (SDCA) VAWA SPECIAL TRIBAL CRIMINAL JURISDICTION CASTRO-HUERTA

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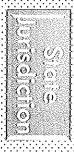






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MMIWG

Lady Justice ್ತು Operation

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io coordinate prevention efforts, grants and programs related to missing Indians, and murder and human trafficking of Indians. U.S. Depit of the interior to designate an official within the BUAL He also signed the "Not Invisible Act." S. 982, which direct the

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public safety ensis a public bublic safety ensis a public safety ensis a public lead in and behavioral realth ensis and a ensis of morethy. Violence and the effects of violence equal a public health emergency. Whether it is gun violence, homicide, or domestic violence.



QUESTIONS

Email: alfred.Urbina@pasauayaqui-nsn.gov Afforney General Alfred Urbina
Office: 520-883-5119

Deputy Attorney General OJ Flores

Email: oscar.j.flores@pascuayaqui-nsn.gov



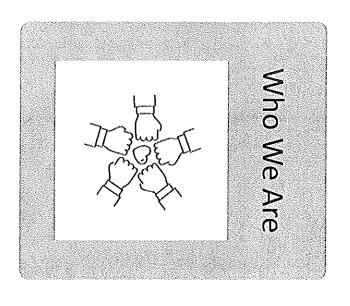
Reducing WNIP in Collaboration with the Victimization Lab's Commitment to The ASU Research on Violent Arizona Study Committee

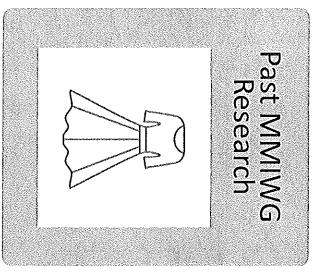
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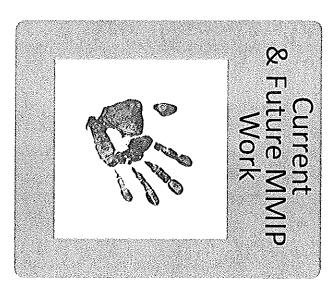
Arizona State University

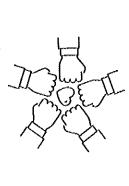
School of Criminology and Criminal Justice

Presented to the Arizona MMIP Study Committee & the Pascua Yaqui Tribe
October 28, 2022
Tucson, AZ









The ROVV Lab's mission is to gather knowledge to develop solutions that promote safety and wellbeing among Indigenous peoples



Dr. Kate Fox Lab Director



Christopher Sharp

Colorado River Indian Tribes



Valaura Imus-Nahsonhoya

Hopi Tribe

Director



Projects Manager Kayleigh Stanek Lab & Research

Leo Mukosi SJ.D

Post-Doctoral Zezuru Tribe

Researcher



Diné & Zuni Tribes Cassie Harvey

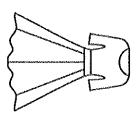
Data Analyst & Public Relations Manager



Katonya Begay

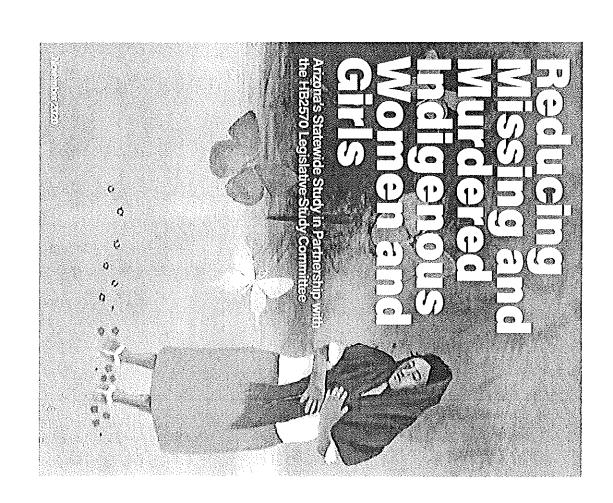


Communications Coordinator 4 Diné Tribe



Our Past NINING Research

Our 2019-2020
collaboration
with the HB2570
MMIWG Study
Committee



We gathered data on MMIWG

Missing persons data:

Homicide data: In 2020, 12 Indigenous females had active open missing person cases National Missing and Unidentified Persons System (NamUs)

- •FBI Uniform Crime Report
- Over 40 years (1976-2018), 160 murders of Indigenous females

These are reported missing & murdered cases – many more are unreported

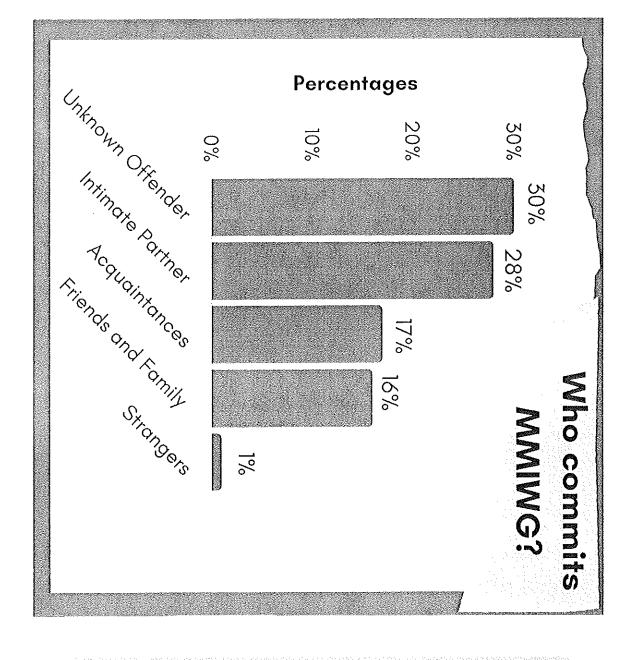
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Indigenous males are murdered too, at high rates, and especially in the past few years

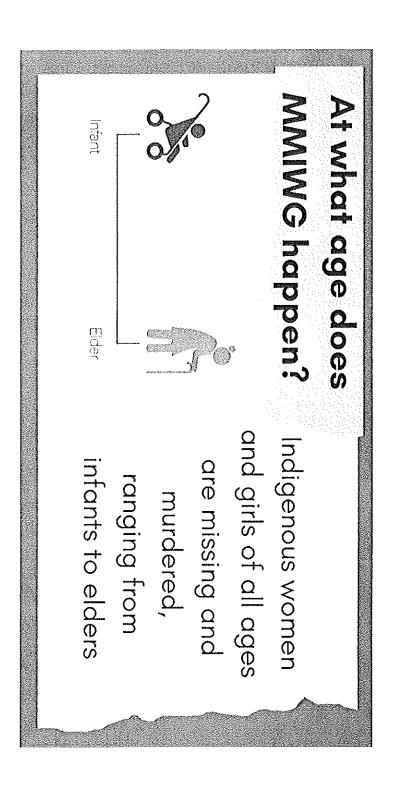
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This highlights the importance of expanding to MMIP

FBI UCR: 474 Indigenous males (1976-2018)



Indigenous females are killed by unknown attackers, intimate partners, acquaintances, friends and family



Women ages 20-40 were murdered more often than those who were younger & older



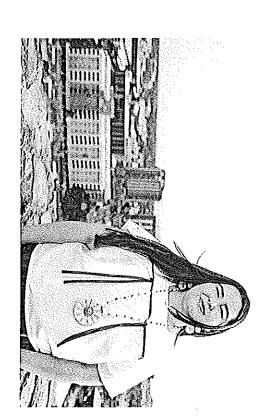
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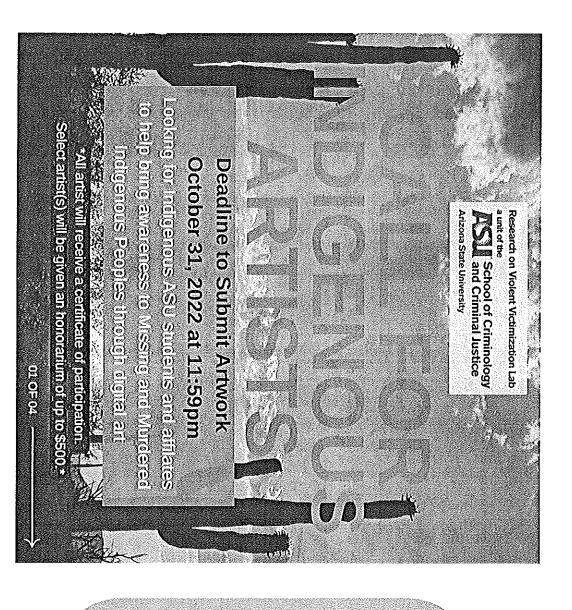
We are looking at NMIP at ASU

about the MMIP experiences of Indigenous college students Transitioning to college is a major life event. Yet not much is known

The goals of this work is

- to elevate ASU Indigenous students' voices
- 128 survey participants
- 11 student 1:1 interviews
- 40 interviews with staff/faculty who work with Indigenous students





We invite Indigenous ASU affiliates to bring awareness to MMIP through digital art

Future MMIP work in partnership with the MMIP Study Committee

Our goal is to address MMIP in Arizona by

- Partnering with families impacted by MMIP
- Partnering with organizations that serve Tribal Nations and Indigenous peoples
- peoples in culturally-appropriate ways Educate, train, and document violence against Indigenous

We are committed to working in benefit Indigenous families and We will listen and learn from your expertise the people of Arizona

Listening & taking action to address MMIP

and survivors impacted by MMIP Story telling: We will listen to the experiences of families

and take action on changes needed to address MMIP Gathering grounds: We plan to host a summit to address

SAVE THE DATES

May 4 & 5 in metro Phoenix and at the AZ State Capitol

